

# CHESHIRE EAST COUNCIL

## CABINET

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**Date of meeting:** 24 MARCH 2009  
**Report of:** Russ Glennon, Head of Policy and Performance  
**Title:** Local Area Agreement

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### **1.0 Purpose of Report**

1.1 To seek formal approval of the reviewed and refreshed 'severed' Local Area Agreement for Cheshire East (Appendix A) in accordance with the approach agreed by Council on 9 December 2008, the submission timetable outlined by the Department for Communities and Local Government and the statutory requirements of Section 111 of the Local Government and Public Involvement in Health Act 2007.

### **2.0 Decision Required**

2.1 That Cabinet approves the reviewed and refreshed 'severed' Local Area Agreement for Cheshire East (Appendix A), on behalf of the Council, for submission to the Department for Communities and Local Government.

### **3.0 Financial Implications for Transition Costs**

3.1 There are no direct implications for transition costs.

### **4.0 Financial Implications 2009/10 and beyond**

4.1 Both the Sustainable Community Strategy (SCS) and Local Area Agreement (as the Delivery Plan of the SCS) are intended to influence the business planning processes of the local authority and all partners from across the public, private, community, voluntary and faith sectors within the local area. In so doing, it is expected that resource allocation and service delivery be driven by the targets and indicators, both 'designated' and 'non designated', incorporated in the Local Area Agreement.

4.2 Wherever possible, this should include the use of:

(i) non- ringfenced general grant – providing funding for core services. The main item of general grant is formula grant (made up of Revenue Support Grant and national non-domestic rates) which is distributed amongst all authorities according to relative need as determined by formulae; and

(ii) non-ringfenced Area Based Grant – a general grant providing



additional revenue funding to areas according to specific policy criteria, e.g. Supporting People. The Area Based Grant allocation for Cheshire East is £14.9m

4.3 In addition to the above, Performance Reward Grant (PRG) will be payable upon the successful achievement of LAA targets based upon 0.54% of the net budget of the new authority. The maximum amount of LAA Performance Reward Grant (PRG) that Cheshire East is eligible to earn if all LAA targets are met by 2010/11 is £2.13m.

## **5.0 Legal Implications**

5.1 The LAA is prepared by the responsible local authority as defined in Section 103 of the Local Government and Public Involvement in Health (LGPIH) Act 2007. Under the Local Government (Structural Changes) (Transitional Arrangements) Regulations 2008, responsibility for the preparation, submission and approval of the local area agreement for Cheshire transferred from the County Council, previously the responsible authority for the agreement, to the two new unitary authorities. Once prepared, the Local Area Agreement, and any subsequent proposals for change made as a result of the annual review process, must be agreed at full council. However, recent amendments to the Local Authorities (Functions and Responsibilities) Regulations 2000 do allow for this function to be delegated to the Cabinet.

## **6.0 Risk Assessment**

6.1 In view of the legal implications outlined above, the Council would be in breach of those statutory responsibilities placed upon it under the Local Government and Public Involvement in Health Act 2007 if formal approval of the reviewed and refreshed LAA was not achieved.

## **7.0 Background and Options**

7.1 At the meeting of the Cabinet held on 2 December 2008, Members received an update on the process for the review, refresh and subsequent endorsement of the Cheshire Local Area Agreement prior to its second year of delivery. This approach was ratified by Council on 9 December 2008. As a result, the authority to make any proposals for 'revision' of the Cheshire Local Area Agreement 2008 - 2011 to the Secretary of State, deemed necessary as a consequence of the annual refresh process and in accordance with the requirements of Section 111 of the Local Government and Public Involvement in Health Act 2007, was delegated to the Cabinet.

7.2 Members are reminded that the LAA is prepared by the responsible local authority as defined in Section 103 of the Local Government and Public Involvement in Health (LGPIH) Act 2007. As a consequence of the Local Government (Structural Changes) (Transitional Arrangements) Regulations



2008, responsibility for the preparation, submission and approval of the local area agreement and any subsequent proposed revisions made to it under the annual refresh process has now passed to the two new unitary councils.

7.3 Members are also reminded that this first annual review of the Cheshire Local Area Agreement has included a distinct refresh element. This was deemed necessary due to a lack of alignment with the introduction of Comprehensive Area Assessment (CAA), which will provide evidence and conclusions to inform future LAA annual reviews, and delays in the finalisation of the national indicator set and subsequent local target setting also east west target disaggregation and taking account of economic recession, health and other inequalities and development of LAP arrangements

7.4 Since consideration by Council in December 2008 work on the annual review and refresh has continued apace. Where possible, this has been progressed through emerging new partnership arrangements for Cheshire East at both strategic and thematic level. The implications of the renegotiation of targets specific to the local authority have also been considered and agreed by the relevant officers of the new Management Team.

7.5 As a result of review and refresh process, the Cheshire Local Area Agreement has now been 'severed', as originally intended, to reflect indicators and targets specific to the Cheshire East and Cheshire West and Chester unitary authority areas respectively. Appendix A details the current position in relation to Cheshire East.

7.6 In summary, the following amendments have been made to Agreement to date:

- Re-classification of NI 137 (Healthy life expectancy at age 65) from 'designated' to 'non-designated indicator
- Removal of two indicators:
  - NI 110 - Young people's participation in positive activities
  - NI 115 - Substance misuse by young people
- Addition of two new indicators:
  - NI 58 - Emotional and Behavioural Health of Looked After Children
  - NI 68 - Percentage of referrals to children's social care going on to initial assessment
- Year two targets now set for:
  - NI 4 - % of people who feel they can influence decisions in the locality
  - NI 21 - Dealing with local concerns about anti-social behaviour and crime by the local councils and police
  - NI 30 - Re-offending rate of prolific and priority offenders
  - NI 32 - Repeat incidents of domestic violence cases reviewed at MARAC



- NI 111 - First time entrants to the Youth Justice System aged 10-17
- NI 112 - Under age conception rate
- NI 155 - Number of affordable homes delivered (gross)
- NI 171 - New business registration rate
- Revised year two targets set for:
  - NI 8 - Adult participation in sport and active recreation
  - NI 18 - Adult re-offending rates for those under probation supervision
  - NI 20 - Assault with injury crime
  - NI 56 - Obesity in primary school age children in Year 6
  - NI 123 - Stopping smoking
  - NI 125 - Achieving independence for older people through rehabilitation/intermediate care
  - NI 130 - Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets – adults all ages)
  - NI 141 - Percentage of vulnerable people achieving independent living
  - NI 142 - Percentage of vulnerable people who are supported to maintain independent living
  - NI 154 - Net additional homes provided
  - NI 191 - Residual household waste per household

## **8.0 Overview of Day One, Year One and Term One Issues**

8.1 Day One –Cheshire East Council needs to have a Local Area Agreement in place in order to fulfil its legal obligations under the Local Government and Public Involvement in Health Act 2007. Year One – 2009/10 represents the second year of delivery of the current three-year agreement. Responsible local authorities and partner authorities are required to ‘have regard’ to all those targets which ‘relate’ to them. In order to fulfil this requirement, responsible local authorities and partner authorities are expected to be able to demonstrate how they are effectively planning for the implementation of their contribution to the achievement of those targets to which they have signed up. This requires:

- responsible and partner authorities to clearly establish the link/s between all local improvement targets that relate to them in their relevant business planning and performance management processes;
- that relevant LAA targets be clearly but proportionately reflected within each individual partner authority’s local, regional or sub-regional resource allocation;
- that the staff of responsible and partner authorities are made aware of any pertinent LAA priorities and, where appropriate, that these are reflected in the setting of senior staff performance management objectives; and



- that partners work through the LSP board and its thematic partnerships to collectively oversee progress against delivery plans for all targets in the LAA based on existing data and information provided by individual partners.

8.2 In addition, there will be an ongoing role for the local authority as the responsible authority in monitoring performance against LAA targets.

Term One – in accordance with statutory guidance, the LAA will continue to be refreshed on an annual basis. In future, this process will be informed by the outcome of the Comprehensive Area Assessment. It will also be informed by the new Sustainable Community Strategy for Cheshire East to be developed over the next 6 months. The current three-year LAA runs to March 2011. Consequently, a new three year Agreement will need to be developed through the LSP framework towards the end of the first term of the new unitary authority.

## **9.0 Reasons for Recommendation**

9.1 Under the Local Government (Structural Changes) (Transitional Arrangements) Regulations 2008, Cheshire East Council now has the responsibility for the preparation, submission and approval of the local area agreement and any subsequent proposed revisions made to it under the annual refresh process. The recommendation in 2.1 enables the Council to meet its new statutory duties in line with the timescale outlined for the review and refresh process by the Department for Communities and Local Government.

### ***For further information:***

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### ***Background Documents:***

*Documents are available for inspection at: Westfields, Sandbach*



## CHESHIRE EAST LAA 2008 – 2011: Designated Improvement Targets

Priority	New National Indicators	Note	Area	Baseline	LAA Improvement Target			Lead Partner
					<b>2008/09</b>	<b>2009/10</b>	<b>2010/11</b>	
1. Stronger Communities	NI 4 % of people who feel they can influence decisions in the locality		<b>East</b>	23.80%		27.00%	30.00%	Local Authority
2. Stronger Communities	NI 8 Adult participation in sport and active recreation		<b>East</b>	23.97%	25.97%	26.97%	27.97%	Sport Cheshire; Local Authority
3. Safer Communities	NI 18 Adult re-offending rates for those under probation supervision	Offender numbers in brackets	<b>East</b>	8.70% (291)		8.20% (275)	7.70% (259)	Cheshire Probation Service
4. Safer Communities	NI 20 Assault with injury crime		<b>East</b>		5.30 (1895)	5.00 (1819)	4.9 (1753)	Cheshire Police
5. Safer Communities	NI 21 Dealing with local concerns about anti-social behaviour and crime by the local councils and police		<b>East</b>	(2008/09) 25.3%		27.3%	35.3%	Local Authority; Cheshire Police
6. Safer Communities	NI 30 Repeat incidents of domestic violence cases reviewed at MARAC	Year 3 target unavailable	<b>East</b>	14.00%		15.00%	To be determined 2010/11	Cheshire Probation Service
7. Safer Communities	NI 32 Repeat incidents of domestic violence	Proxy baseline data – subject to amendment	<b>East</b>	(2008/09) 31.00%	28.00%	26.00%	24.00%	Cheshire Domestic Abuse Partnership
8. Safer Communities	NI 33 Arson incidents		<b>East</b>	994 (27.7)	653 (18.2)	622 (17.3)	597 (16.6)	Cheshire Fire and Rescue Service
			<b>East Secondary</b>	669 (18.6)	417 (11.6)	408 (11.4)	400 (11.1)	
			<b>East Primary</b>	325 (9.6)	236 (6.6)	214 (6.0)	197 (5.5)	
9. Safer Communities	NI 47 People killed or seriously injured in road traffic accidents		<b>East</b>	(June 2007) 280	249	233	229	Cheshire Safer Roads Partnership
10. Children and Young People	NI 56 Obesity in primary school age children in Year 6		<b>Central &amp; Eastern</b>	(2007) 17.9%		17.0%	17.0%	Children's Trust



Priority	New National Indicators	Note	Area	Baseline	LAA Improvement Target			Lead Partner
					<b>2008/09</b>	<b>2009/10</b>	<b>2010/11</b>	
			<b>PCT</b>					
11. Children & Young People	NI 58 Emotional and Behavioural Health of Looked After Children		<b>East</b>		National data not available until Sept 2009	TBC	TBC	Children's Trust
12. Children and Young People	NI 68 Percentage of referrals to children's social care going on to initial assessment		<b>East</b>	(Feb. 2009) 76%		78%	80%	Children's Trust
13. Children and Young People	NI 111 First time entrants to the Youth Justice System aged 10-17	6% reduction by 2010/11	<b>East</b>	(2007/08) 518 = 1422 per 100,000		492 = 1350 per 100,000	487 = 1336 per 100,000	Children's Trust
14. Children and Young People	NI 112 Under age conception rate	Female population aged 15 – 17 is 6,046	<b>PCT population</b>	(1998) 230 = 38.0 per 1000  (2006) 196 (-15%)		163 = 27.0 per 1000  (-29%)	115 = 19.0 per 1000  (-50%)	Children's Trust
15. Children and Young People	NI 117 16 to 18 olds who are not in education, employment and training (NEET)		<b>East</b>	(2007) 5.2%		4.4%	4.1%	Children's Trust
16. Adult Health and Wellbeing	NI 120 All-age all cause mortality rate (VSB 01)	Targets to be set by SHA	<b>Central &amp; Eastern PCT</b>	(2005) Male 705.31	652	633	614	Central & Eastern Cheshire PCT
	(VSB01)	Targets to be set by SHA	<b>Central &amp; Eastern PCT</b>	(2005) Female 507.49	453	439	425	
17 Adult Health and Wellbeing	NI 121 Mortality rate from all circulatory diseases at ages under 75	Targets to be set by SHA	<b>Central &amp; Eastern PCT</b>	(2005) 80.1	70.35	66.62	63.09	Central & Eastern Cheshire PCT
18. Adult Health and Wellbeing	NI 123 Stopping smoking (VSB05)		<b>Central &amp; Eastern Cheshire PCT</b>	795	785	668	643	Central & Eastern Cheshire PCT
			<b>Central &amp; Eastern Cheshire PCT</b>	Number of 4-week smoking quitters who attended NHS Stop	2,912	2,499	2,425	



Priority	New National Indicators	Note	Area	Baseline	LAA Improvement Target			Lead Partner
					<b>2008/09</b>	<b>2009/10</b>	<b>2010/11</b>	
				Smoking Services				
		From ONS projections from SHA	<b>Central &amp; Eastern Cheshire PCT</b>	Population aged 16 and over	371,183	374,300	377,300	
19. Adult Health and Wellbeing	NI 125 Achieving independence for older people through rehabilitation/intermediate care	Pilot data in use. New data available Autumn 2009	<b>East</b>	(2008/09) 73.00%		74.00%	75.00%	Central & Eastern Cheshire PCT; Local Authority
20. Adult Health and Wellbeing	NI 130 Social Care clients receiving Self Directed Support (Direct Payments and Individual Budgets – adults all ages)		<b>East</b>	(2008/09) 7.90% or, 777		30.00% or, 2950	60.00% or, 5890	Local Authority
21. Adult Health and Wellbeing	NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information		<b>East</b>	(2007/08) 45.00%	47.00%	48.00%	50.00%	Local Authority
22. Tackling exclusion and promoting equality	NI 141 Percentage of vulnerable people achieving independent living		<b>East</b>	(2008/09) 55.07		56.07	57.7	Supporting People Team
23. Tackling exclusion and promoting equality	NI 142 Percentage of vulnerable people who are supported to maintain independent living		<b>East</b>	(2008/09) 97.68		98.00	98.68	Supporting People Team
24. Tackling exclusion and promoting equality	NI 153 Working age people claiming out of work benefits in the worst performing neighbourhoods	Baseline and targets for Crewe and Nantwich only	<b>East</b>	(May 2007) 26.30%		0.33%	0.34% (1% over 3 years)	Jobcentre Plus
25. Local Economy	NI 154 Net additional homes provided	Year 2 & 3 targets revised	<b>East</b>	1273	960	1277	995	LPAs, RSLs and housebuilders
26. Tackling exclusion and promoting equality	NI 155 Number of affordable homes delivered (gross)	Year 2 & 3 targets set	<b>East</b>	130	344	364	526	Local Authority; Cheshire Housing Alliance
27. Tackling exclusion and promoting equality	NI 156 Number of households living in temporary accommodation		<b>East</b>	231	24	18	12	Local Authority



Priority	New National Indicators	Note	Area	Baseline	LAA Improvement Target			Lead Partner
					2008/09	2009/10	2010/11	
28. Local Economy	NI 163 Proportion of population aged 19-64 for males and 19-59 for females qualified to Level 2 or higher		East	(2006) 73.90%	(2009) 79.50%	(2010) 81.30%	(2011) 83.20%	LSC/DIUS
29. Local Economy	NI 164 Proportion of population aged 19-64 for males and 19-59 for females qualified to Level 3 or higher		East	(2006) 53.20%	(2009) 57.90%	(2010) 59.40%	(2011) 61.00%	LSC/DIUS
30. Local Economy	NI 168 Principal roads where maintenance should be considered		East	5.00%	5.00%	4.00%	3.00%	Local Authority
31. Local Economy	NI 169 Non-principal classified roads where maintenance should be considered		East	9.00%	8.00%	7.00%	6.00%	Local Authority
32. Local Economy	NI 171 New business registration rate		East	134.20%		134.80%	135.20%	Local Authority
33. Environmental sustainability	NI 186 Per capita reduction in CO2 emissions in the Local Authority area		East	8.8 tonnes per capita	8.68 t per capita (47,000 tCO2 saved)	8.53 t per capita (99,250 tCO2 saved)	8.40 t per capita (145,500 tCO2 saved)	Local Authority; Energy Projects Plus; Groundwork
34. Environmental sustainability	NI 191 Residual household waste per household	2008/09 data is a forecast and subject to amendment	East	(2007/08) 721kg per household	601kg per household	594kg per household	591kg per household	Local Authority



## CHESHIRE LAA 2008 – 2011: Non-designated (Local) Improvement Targets

Priority	Local indicators	Area	Baseline	LAA Improvement Target			Lead Partner
				08/09	09/10	10/11	
35. Stronger Communities	Percentage increase in Local Authority spending in contracts and grants to Third Sector organisations	<b>C/wide</b>	(2007/08)				Local Authority
36. Safer Communities	Reported incidents of ASB	<b>East</b>	18,640	17,708			CDRPs
37. Safer Communities	Increase in proportion of non-Police referrals to the Cheshire DAFSUs and MARACs	<b>East</b>	15%	20%			Cheshire Domestic Abuse Partnership
38. Safer Communities	Alcohol arrest referrals	<b>East</b>		240			Cheshire DAAT
39. Safer Communities	(Anti-social behaviour – criminal damage)	<b>East</b>	5567	4957			Local Authority
40. Children and Young People – <i>Be Healthy</i>	NI 56 Obesity in primary school age children in Year 6 (DCSF DSO) <i>(Looked after children – proxy measure)</i>	<b>East</b>					Children's Trust
41. Children and Young People – <i>Make a positive contribution</i>	NI 110 Young people's participation in positive activities (PSA 14) <i>(Looked after children – proxy measure)</i>	<b>East</b>					Children's Trust
42. Children and Young People – <i>Make a positive contribution</i>	NI 111 First time entrants to the Youth Justice System aged 10-17 (PSA 14) <i>(Looked after children – proxy measure)</i>	<b>East</b>					Children's Trust
43. Children and Young People – <i>Make a positive contribution</i>	NI 112 Under age conception rate (PSA 14) <i>(Looked after children – proxy measure)</i>	<b>East</b>					Children's Trust
44. Children and	NI 115 Substance misuse by young	<b>East</b>					



Priority	Local indicators	Area	Baseline	LAA Improvement Target			Lead Partner
				08/09	09/10	10/11	
Young People – <i>Make a positive contribution</i>	people (PSA 14) *						
45. Children and Young People – <i>Economic Wellbeing</i>	NI 117 16 to 18 olds who are not in education, employment and training (NEET) (PSA 14) *	East					
46. Adult Health and Wellbeing	NI 134 The number of emergency bed days per head of weighted population (DH DSO)  Emergency bed days for those 75 and over (current LAA sub outcome)	East	(2007/08) 3333		3300	3266	Central & Eastern Cheshire PCT; Local Authority
47. Adult Health and Wellbeing	C32 Older people only Proxy for NI 136 People supported to live independently through social services (all adults) (PSA 18)	East	(2007/08) 2987		3079	3278	Local Authority
48. Adult Health and Wellbeing	NI 137 Healthy life expectancy at age 65	East	(2008) 15.07		15.52	15.67	
49. Adult Health and Wellbeing	(Mental Health – number of organisations adopting the Mental Health Employment Charter))	East		6	6	4	
50. Local Economy	Increase the value of the Cheshire visitor economy (STEAM)	East	£0.532 billion	£0.57 billion	£0.593 billion	£0.61 billion	Visit Chester and Cheshire; Local Authority; NWDA; Private Sector
51. Local Economy	(Enterprise development – new social enterprises demonstrating growth after 12 months)	East	13	23	28		Cheshire & Warrington Social Enterprise Partnership



Priority	Local indicators	Area	Baseline	LAA Improvement Target			Lead Partner
				08/09	09/10	10/11	
52. Local Economy	NI 171 New business registration rate	<b>Crewe only</b>	96.0%		98.6%	100%	Local Council Business Link NW
53. Environmental sustainability	NI 192 Percentage of household waste sent for refuse, recycling and composting (DEFRA DSO)	<b>East</b>	(2007/08) 42.56%	50.11%	51.00%	51.50%	Local Council



