



Final Outturn 2023/24

Adults and Health Committee

June 2024

This report receives scrutiny and approval from Members of Cheshire East Council. As a public report, the Council welcomes feedback to the information contained here.

Anyone wanting to comment is invited to contact the Council at:
RandC@cheshireeast.gov.uk

Adults and Growth Health

Contents

1. 2023/24 Final Outturn and Commentary

2. Corporate Grants Register

Table 1: Adults and Health Committee Grants

Table 2: Committee Decision Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) over £500,000 up to £1,000,000

Table 3: Additional Grant Funding (Specific Purpose) £500,000 or less

Table 4: Delegated Decision Additional Grant Funding (General Use) previously named in the MTFS

3. Debt Management

4. Capital Strategy

Table 1: Capital Programme

5. Reserves Strategy

Adults and Health Committee

1. 2023/24 Final Outturn and Commentary

2023/24	Revised Budget (NET)	Outturn	Variance	Forecast Variance FR3	Movement from FR3 to Outturn
	£000	£000	£000	£000	£000
Adult Social Care - Operations	143,888	158,523	14,635	4,932	9,703
Commissioning	(6,484)	(9,327)	(2,843)	57	(2,900)
Public Health	642	642	-	-	-
Adults, Health and Integration	138,046	149,838	11,793	4,989	6,804

Outturn Commentary

2023/24 has been an extraordinarily difficult year for adult social care, locally and nationally as it has sought to respond to increased complexity of need, particularly amongst younger adults, increased costs arising from ongoing inflation pressures affecting care providers and the need to support the NHS with hospital discharge pressures. These issues have driven an unexpected and unfunded level of expenditure in 2023/24. Adult services finances are complex to both monitor and forecast contributing to the variance between the third financial review and the final outturn. The movement is made up of several changes as opposed to one simple reason between these two reporting points. These include planned mitigations not being able to be delivered, unsuccessful negotiations with providers in respect of price, staffing levels only being able to be partially reduced to maintain a safe service, and reductions planned for 2024/25 not being able to be brought forward into 2023/24 as both demand and complexity of service users and levels of hospital discharge have all proved challenging.

Late unanticipated changes have also affected the final position, including recharges for agency staff, write-off of uncollected income and the inability to further capitalise some revenue costs. A lot of these changes are inter-linked and making a reduction in one area can increase expenditure in other areas. Further work is underway to understand the extent to which these late changes worsen the position regarding 2024/25, with the very early analysis to date indicating most of the adverse position is already within managers current plans to address. This includes the focus on reducing the financial pressure on staffing and, reducing costs in the two main areas of care, namely working age adults with complex needs and the older people's bed-based services. However, it should be noted that 2024/25 will be extremely challenging as the levels of demand and complexity as well as prices continue to put the adult social care budget under continued pressure.

Note: There will be a review focussing on the specific areas where there were major variances to see whether they are a one-off variance, or if there is an underlying budget variance that needs to be addressed in 2024/25. Findings will be reported at the next Adults and Health Committee meeting.

Adults and Health Committee

2. Corporate Grants Register

- 2.1 Cheshire East Council receives two main types of Government grants; specific use grants and general purpose grants. Specific use grants are held within the relevant service with a corresponding expenditure budget. Whereas general purpose grants are held in central budgets with a corresponding expenditure budget within the allocated service area.
- 2.2 Spending in relation to specific use grants must be in line with the purpose for which it is provided.
- 2.3 The grant outturn position reflects the grant values that were used during the year. This may be different than the actual amount of grant received during the year. The remaining amounts from grants that are not used in full during 2023/24 are carried forward to meet expenditure in financial year

2024/25. The decrease in grants since the third review is due to the change in which year the grants will be used.

- 2.4 **Table 1** provides a detailed listing of all Adults & Health related grants, their movements between the reporting period and the treatment of the grant.
- 2.5 **Table 2** shows additional specific purpose grant allocations that have been received which are over £500,000 and up to £1m, and are for Committee approval.
- 2.6 **Table 3** shows additional specific purpose grant allocations that have been received which are £500,000 or less and are for noting only.
- 2.7 **Table 4** shows delegated decisions for additional general use grants previously named within the MTFS.

Table 1 – CORPORATE GRANTS REGISTER

Grants 2023/24	Original Budget	Revised Forecast FR3	Final Outturn	Change from Revised Forecast FR3	Treatment of Grant
	2023/24 £000	2023/24 £000	2023/24 £000	2023/24 £000	Notes 2 - 5
ADULTS & HEALTH					
Specific Purpose (Held within Services)					
Additional Better Care (for Adult Social Care)	8,706	8,706	8,706	-0	
Local Authority Urgent and Emergency Care Support Fund	0	0	681	681 SRE	
Market Sustainability and Fair Cost of Care Fund	979	979	979	0	
Market Sustainability and Fair Cost of Care Fund - top-up	2,400	2,418	2,418	0	
Market Sustainability and Fair Cost of Care Fund - Workforce Element	0	2,206	2,206	0	
Traiblazer support funding - brought-forward	0	300	300	0	
Discharge Fund	1,200	1,221	1,221	0	
Multiply - Supported Employment	0	536	550	14 SRE	
Multiply - Supported Employment - carried-forward	0	0	-135	-135	
Supported Internship Grant	29	29	34	5 SRE	
Asylum Dispersal Scheme - brought-forward	0	0	60	60	
Asylum Dispersal Scheme	0	590	534	-56	
Asylum Dispersal Scheme - carried-forward	0	0	-344	-344	
Syrian Resettlement Programme - brought-forward	0	0	14	14	
Afghan - Wrap Around support - brought-forward	910	672	575	-97	
Afghan - Wrap Around support	0	0	546	546 SRE	
Afghan - Wrap Around support - carried-forward	0	0	-453	-453	
Afghan - Resettlement support - brought-forward	288	219	122	-96	
Afghan - Resettlement support	0	0	162	162 SRE	
Afghan - Resettlement support - carried-forward	0	0	-404	-404	
Afghan - Flexible Housing Funding	0	213	256	43	
Afghan - Integration Support	0	168	179	11	
Afghan - Integration Support - carried-forward	0	0	-89	-89	
Afghan - Homelessness Funding	0	27	27	0	
Afghan - Homeless Wrap Around Funding	0	18	25	7	
Afghan - Caseworker Tariff	0	36	36	0	
Homes for Ukraine Scheme - brought-forward	0	2,214	2,124	-90	
Homes for Ukraine Scheme	0	295	723	428 SRE	
Homes for Ukraine Scheme - carried-forward	0	0	-211	-211	
Private Finance Initiative (PFI) credits	4,125	4,125	2,836	-1,289	
Journey First and Parents First (originally provided by the European Social Fund but now DWP) - brought-forward	0	0	962	962	
Journey First and Parents First (originally provided by the European Social Fund but now DWP)	0	350	161	-189	
CQC review and assessment of LA functions for ASC 2023 to 2024	0	0	27	27 SRE	
International recruitment fund for the adult social care sector	0	0	52	52 SRE	
Total Adults & Health - Adult, Health & Integration - Specific Purpose	18,637	25,321	24,878	-443	

Grants 2023/24	Original Budget	Revised Forecast FR3	Final Outturn	Change from Revised Forecast FR3	Treatment of Grant
	2023/24	2023/24	2023/24	2023/24	Notes 2 - 5
	£000	£000	£000	£000	
ADULTS & HEALTH					
Specific Purpose (Held within Services)					
Public Health Grant	17,405	17,972	17,972	0	
COVID-19 COMF & T&T - brought-forward	0	527	527	0	
CHAMPS Health Protection / COVID-19 Recovery Funding	0	27	27	0	
OHID SSMTR Supplementary Substance Misuse Treatment & Recovery Grant	353	354	354	0	
North West Probation Service funding for SMS rehabilitative and resettlement interventions	114	114	114	0	
CHAMPS Marmot Place Funding - encourage pregnant women to stop smoking - carried-forward in	0	22	0	-22	
CHAMPS SMS - inpatient detox	46	15	15	-0	
Reducing cardio-vascular disease in Cheshire East	0	0	6	6 SRE	
Reducing cardio-vascular disease in Cheshire East - carried-forward into 2024/25	0	0	-6	-6	
DHSC unclaimed funding - coded to PH until claimed	0	0	19	19	
Total Adults & Health - Public Health - Specific Purpose	17,918	19,030	19,027	-3	
General Use (Held Corporately)					
Social Care Support Grant (Adults)	12,426	12,426	12,426	-0	
Local Reform & Community Voices	207	207	208	1	
Social Care in Prisons	73	73	63	-10	
War Pension Scheme Disregard	60	60	58	-2	
Total Adults & Health - Public Health - General Use	12,766	12,766	12,754	-12	
TOTAL ADULTS & HEALTH	49,321	57,117	56,660	-457	

Notes

- 1 The Dedicated Schools Grant, Pupil Premium Grant, Sixth Form Grant and Other School Specific Grant from the Education Funding Agency (EFA) figures are based on actual anticipated allocations. Changes are for in-year increases/decreases to allocations by the DfE and conversions to academy status.
- 2 SRE - Supplementary Revenue Estimate requested by relevant service.
- 3 ODR - Officer Decision Record to approve immediate budget change to relevant service.
- 4 Reserves - transfer to reserves at year end.
- 5 Balances - amount will be included as a variance to budget.

Table 2 - COMMITTEE DECISION

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) over £500,000 up to £1,000,000

Committee	Year	Type of Grant	£000	Details
Adults and Health	2023/24	Local Authority Urgent and Emergency Care Support Fund (Specific Purpose)	681	This is a new grant from the Department for Levelling-Up, Housing and Communities (DLUHC). Provided to fund additional services and interventions which support urgent and emergency care performance and resilience over the 2023 to 2024 winter period.
Adults and Health	2023/24	Afghan Wrap Around support (Specific Purpose)	546	This grant is from the Home Office. Funding allocated by the Home Office to support Cheshire East with providing Afghan Wrap Around support to families.
Total Specific Purpose Allocations over £500,000 up to £1,000,000			1,227	

Table 3 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (Specific Purpose) £500,000 or less

Committee	Year	Type of Grant	£000	Details
Adults and Health	2023/24	Multiply - Supported Employment (Specific Purpose)	14	This grant is from the Department for Education (DfE) and is an increase on the Financial Review 3 forecast. Multiply is a government-funded programme to help adults improve their numeracy skills.
Adults and Health	2023/24	Supported Internship Grant (Specific Purpose)	5	This grant is from the Department for Education (DfE) and is an increase on the Financial Review 3 forecast. Cheshire East was awarded additional funding in December 2023 following a successful grant bid. It is a contribution toward expenditure incurred on supporting young people holding Education Health and Care Plans. The interventions seek to develop skills in order that the young people can secure and sustain paid employment.
Adults and Health	2023/24	Afghan - Resettlement support (Specific Purpose)	162	This grant is from the Home Office. It is a financial contribution towards expenditure incurred through resettling people under the Afghan Citizens Resettlement Scheme (ACRS) and the Afghan Relocation and Assistance Policy.

Committee	Year	Type of Grant	£000	Details
Adults and Health	2023/24	Homes for Ukraine Scheme (Specific Purpose)	428	Increase on the Financial Review 3 forecast. This grant is from the Department for Levelling Up, Housing and Communities (DLUHC). Funding at a rate of £5,950 per person, to provide support to families to rebuild their lives and fully integrate into communities.
Adults and Health	2023/24	CQC review and assessment of LA functions for ASC 2023 to 2024 (Specific Purpose)	27	This is a new grant from the Department for Health and Social Care. It is a non-repeating grant to provide support towards expenditure incurred by the new burden of LA's engaging with Care Quality Commission review and assessment for the first time.
Adults and Health	2023/24	International recruitment fund for the adult social care sector (Specific Purpose)	52	This is a new grant from the Department for Health and Social Care. The funding was provided to support recruitment within the adult social care sector.
Adults and Health – Public Health	2023/24	Reducing cardio-vascular disease in Cheshire East (Specific Purpose)	6	This is a new grant from the Cheshire and Merseyside Integrated Care Board. The grant has been made in order to allow work to take place that will contribute to reducing the level of cardio-vascular disease in Cheshire East.
Adults and Health – Public Health	2024/25	Local stop smoking services and support	432	This is a new grant from the Office for Health Improvement and Disparities. The purpose of this grant is to support to local authorities towards

Committee	Year	Type of Grant	£000	Details
		(Specific Purpose)		expenditure lawfully incurred or to be incurred by them in connection with the provision of local stop smoking services and support.
Total Specific Purpose Allocations less than £500,000			1,126	

Table 4 – DECISION DELEGATED TO OFFICERS

Supplementary Revenue Estimate Requests for Allocation of Additional Grant Funding (General Use) previously named in the MTFS.

Committee	Year	Type of Grant	£000	Details
				On 22 nd February 2023 Council delegated authority to the Chief Finance Officer, to approve supplementary estimates if the value of any named grant changes from the figures contained within Appendix C, Annex 7 of the MTFS.
Adults and Health	2024/25	Social Care Support Grant (Adults) (Specific Purpose)	14	Increase on the MTFS 2024-28 forecast. This grant is from the Department for Levelling-Up, Housing and Communities. The purpose of the grant is to provide support to local authorities in England towards expenditure lawfully incurred or to be incurred in respect of meeting adult and children's social care needs.
Total Delegated Decision Specific Purpose Allocations previously named in the MTFS			14	

3. Debt Management

	Outstanding Debt £000	Over 6 months old £000
Adults and Health Committee		
Adults, Public Health and Communities	13,691	8,556

As at 31st March, Total Outstanding Debt was £13,691k. This is an increase from £12,212k at Third Financial Review. Debts over 6 months old have increased from £7,709k to £8,556k.

4. Capital Strategy

Table 1 Capital Programme

Adults & Health											CAPITAL		
CAPITAL PROGRAMME 2023/24 - 2026/27													
Scheme Description	Forecast Expenditure							Forecast Funding					Total Funding £000
	Total Approved Budget £000	Prior Years £000	Outturn 2023/24 £000	Forecast Budget 2024/25 £000	Forecast Budget 2025/26 £000	Forecast Budget 2026/27 £000	Total Forecast Budget 2023-27 £000	Grants £000	External Contributions £000	Revenue Contributions £000	Capital Receipts £000	Prudential Borrowing £000	
Committed Schemes in progress													
Adults Services													
Community - Rural Shared Prosperity	413	0	81	332	0	0	413	413	0	0	0	0	413
Electronic Call Monitoring System	389	0	0	389	0	0	389	0	0	389	0	0	389
People Planner System	92	41	0	51	0	0	51	51	0	0	0	0	51
Replacement Care4CE Devices	95	65	2	28	0	0	30	30	0	0	0	0	30
Total Committed Schemes	989	106	83	800	0	0	883	494	0	389	0	0	883
Total Adults and Health Schemes	989	106	83	800	0	0	883	494	0	389	0	0	883

5. Reserves Strategy

Adults and Health Committee

Name of Reserve	Opening Balance 1 April 2023 £000	Forecast Movement in Reserves 2023/24 £000	Forecast Closing Balance 31 March 2024 £000	Notes
<u>Adult Social Care Operations</u>				
Adults Directorate	1,020	(1,020)	0	To support a number of widespread projects within the Adults and Health Directorate. Reserve to be drawn down in-year as per plan within the MTFS. Reserve will be exhausted by September 2023, creating an underlying staff budget pressure within the revenue budget.
DOL's Assessments	125	(125)	0	
<u>Adults Social Care Commissioning</u>				
PFI Equalisation - Extra Care Housing	2,795	63	2,858	Surplus grant set aside to meet future payments on existing PFI contract which commenced in January 2009, and the anticipated gap at the end of the agreement.
NHB Community Grants Staffing	132	(132)	0	Initially to support administrative staffing costs in relation to Central Government's New Homes Bonus guidance for community projects. NHB grant scheme has since ended and the reserve no longer required for this use - potential to return to support Council's overall position.
<u>Public Health</u>				
Public Health Reserve	3,010	(642)	2,368	Ring-fenced underspend to be invested in areas to improve performance against key targets. Including the creation of an Innovation Fund to support partners to deliver initiatives that tackle key health issues. Anticipated that the carry forward ringfenced grant will be spent across 2023/24 to 2026/27.
ADULTS AND HEALTH TOTAL	7,082	(1,856)	5,226	